

# Community Emergency Plan Guidance

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## 1. Introduction

The supporting guidance in this document has been developed by Fenland District Council as a partner agency within the Cambridgeshire and Peterborough Local Resilience Forum (CPLRF).

It should be read in conjunction with the Cabinet office guidance which is available to download from [www.cabinetoffice.gov.uk/communityresilience](http://www.cabinetoffice.gov.uk/communityresilience).

Feedback from communities has suggested that it would be helpful to have more information on:

- Completing the local hazard assessment table.
- Writing to residents to get volunteers and to identify vulnerable people.
- Insurance.

## 2. Completing the local hazard assessment table

There are some risks, like severe weather, that affect every community and some risks – for example some flooding – that can be very localised.

Individuals and communities should prepare for the risks they feel are relevant to their area.

The CPLRF publishes a [Community Risk Register](#), showing the hazards and threats that have been identified for Cambridgeshire.

Examples of things that might affect your community are listed below for you to cut and paste into your own Community Emergency Plan. This list is not exhaustive. You should include anything specific to your community that would test your resources and require a community response. Depending on your location, you might also wish to include incidents at a factory, lost children, for example.

### 3. Example local hazard assessment table

Hazard	Impact on community/Location	What can the Community Emergency Group do to prepare / assist?
Severe Weather - Heavy Snow / Freezing Conditions	<ul style="list-style-type: none"> <li>• Possible loss of road access – Mill Road, Anytown</li> <li>• If cut off, possible food or heating fuel shortages</li> <li>• Increased potential for slips and falls – Hill by church, on Mill Road</li> <li>• Limits movement of some vulnerable people – Sheltered Housing complex.</li> </ul>	<ul style="list-style-type: none"> <li>• Monitor weather forecasts &amp; take precautions when required.</li> <li>• Ensure water supplies to empty or unheated premises are adequately protected from freezing or shut off.</li> <li>• Check and support vulnerable people.</li> <li>• Report utility failures to council &amp; relevant utility organisations.</li> <li>• Report frozen or burst water mains.</li> <li>• Check location of grit bins (for use on roads, not pavements).</li> <li>• Encourage residents to clear snow when safe from pavements outside their properties. Consider clearing other pavements (special salt bins may be provided for this).</li> </ul>
Severe Weather - Gales	<ul style="list-style-type: none"> <li>• Can limit movement of some vulnerable people</li> <li>• Can affect some utilities</li> <li>• Damage to property</li> <li>• Fallen trees</li> </ul>	<ul style="list-style-type: none"> <li>• Monitor weather forecasts &amp; take precautions when required.</li> <li>• Ensure items at risk of being lifted by high winds are secured.</li> <li>• Provide assistance to residents with mobility impairments if required.</li> <li>• Report dangerous structures to Fenland DC (Building Control).</li> <li>• Report utility failures to relevant organisations.</li> <li>• Report blocked roads to the County Council (responsible for all roads in Cambridgeshire except 'A' roads which are with National Highways).</li> </ul>

<p>Severe Weather - Heatwave</p>	<ul style="list-style-type: none"> <li>• Dehydration and heatstroke can affect humans, pets and livestock</li> </ul>	<ul style="list-style-type: none"> <li>• Monitor weather forecasts and take appropriate precautions.</li> <li>• Consider community resources e.g. village hall that could be opened up and kept cool.</li> <li>• Visit, check and support vulnerable people when necessary.</li> <li>• Call in medical and veterinary advice &amp; support if required.</li> </ul>
<p>Total or partial loss of gas for a significant period</p>	<ul style="list-style-type: none"> <li>• Affects heating and cooking</li> </ul>	<ul style="list-style-type: none"> <li>• Consider community resources e.g. village hall, pubs etc that can be kept warm.</li> <li>• Check and support vulnerable people and those affected to ensure adequate heating and cooking for survival.</li> <li>• Communicate to appropriate external support: <a href="http://www.cambridgeshire.gov.uk/residents/adults">www.cambridgeshire.gov.uk/residents/adults</a> or the voluntary sector) when required.</li> <li>• Contact Cadent re-issues of gas safety/supply: <a href="http://home.cadentgas.com">home   Cadent (cadentgas.com)</a> or via telephone 0800 389 8000.</li> <li>• For gas emergencies only (smell of escaping gas) contact Cadent via telephone 0800 111 999.</li> </ul>
<p>Total or partial loss of electricity for several hours</p>	<ul style="list-style-type: none"> <li>• Affects all types of central heating, some cooking, digital telephones</li> </ul>	<ul style="list-style-type: none"> <li>• Encourage vulnerable people to register on UK Power Networks Priority Services Register: <a href="http://priorityservices.ukpowernetworks.co.uk">Priority Services   UK Power Networks</a></li> <li>• Encourage people to have, or retain, analogue telephones (which have power even during a power cut) - see below.</li> <li>• Report trees close to power lines to UK Power Networks.</li> <li>• Report damage to electrical infrastructure e.g. sub-station vandalism - contact UK Power Networks and the Police.</li> <li>• Consider community resources e.g. village hall that could be opened (if power available) to allow residents to have hot drinks/food etc.</li> </ul>

<p>Total or partial loss, or contamination, of piped water for significant period</p>	<ul style="list-style-type: none"> <li>• Potential harm to health for humans, pets and livestock</li> </ul>	<ul style="list-style-type: none"> <li>• Encourage vulnerable people to register with Anglian Water's Water Care Service <a href="http://www.anglianwater.co.uk/household/special-assistance/watercare/">www.anglianwater.co.uk/household/special-assistance/watercare/</a></li> <li>• In consultation, identify sites for mobile water bowsers and distribution of bottled water.</li> <li>• Assist with the distribution of water to vulnerable residents and those with mobility problems.</li> <li>• Consider pets and livestock.</li> <li>• Assist with the collection and disposal of empty water bottles.</li> </ul>
<p>Total or partial loss of telephone</p>	<ul style="list-style-type: none"> <li>• Communications failure</li> </ul>	<ul style="list-style-type: none"> <li>• Report trees close to telephone lines to BT Openreach.</li> <li>• Report damage to telecoms infrastructure e.g. telephone exchange vandalism (BT Openreach and the Police).</li> <li>• Have both landline and mobile phones.</li> <li>• Maintain at least one plug-in, analogue, non-wireless landline phone to operate if mains electricity goes off.</li> </ul>
<p>Surface water flooding</p>	<ul style="list-style-type: none"> <li>• Flooding of local streets – Flood Lane at junction with Pond road</li> <li>• Blocked access to village hall</li> <li>• Damage to property and businesses</li> </ul>	<ul style="list-style-type: none"> <li>• Identify surface water flooding hotspots and bring to the attention of the National Highways, Anglian Water, relevant landowner etc as appropriate.</li> <li>• Encourage people affected to complete a Personal Flood Plan and promote local flood protection of premises - see <a href="http://www.environment-agency.gov.uk">www.environment-agency.gov.uk</a>.</li> <li>• Encourage businesses in affected areas to develop a Business Continuity Plan.</li> </ul>

<p>Tidal and fluvial (river) flooding</p>	<ul style="list-style-type: none"> <li>• Damage to property and businesses</li> <li>• Potential harm to human and animal health</li> </ul>	<ul style="list-style-type: none"> <li>• Find out what flood defences exist or are planned in the area.</li> <li>• Raise awareness of how to prepare for and respond to a flood - encourage residents to contact the Environment Agency Floodline on 0345 988 1188, sign up to the Floodline Warnings service (see <a href="#">Environment Agency website</a>), complete a Personal Flood Plan and improve home flood defences .</li> <li>• Encourage businesses to complete business continuity plans.</li> <li>• Ensure that safe places of assembly for evacuation or temporary accommodation are outside flooding zones and can be accessed by dry routes.</li> </ul>
<p>Infectious disease outbreak</p>	<ul style="list-style-type: none"> <li>• Potential harm to human or animal health</li> </ul>	<ul style="list-style-type: none"> <li>• Follow medical advice, promote and follow appropriate health &amp; hygiene measures.</li> <li>• Check and support vulnerable people and those affected to ensure they have sufficient means to survive the infection.</li> <li>• Call on appropriate medical advice and support when necessary.</li> </ul>

#### 4. Sample resident letter & questionnaire:

**Important please spare a few minutes to read this letter**

##### **Community Emergency Plan for [Any Town]**

Recent extreme weather events have reminded us that anyone, anywhere could suddenly find themselves without drinking water or electricity or be stuck in, or away from, our homes for a considerable period of time. This could coincide with the Emergency Services having to respond to larger issues in the surrounding area.

The best way for any community to survive and recover is good, old-fashioned community spirit: local people helping neighbours and other local people. To help co-ordinate this, [name] Parish Council is helping [group] to develop a Community Emergency Plan.

My name is [name] I am a resident of [place] and I have been asked by [name/title] to be the Emergency Co-ordinator for the Parish/Community/Area.

My first job is to contact all of the households in the area to find out who can offer help and who might need help in an emergency.

- Do you have any equipment that you could make available in an emergency to help people in this community?
- Do you have any formal qualifications (e.g. medical training) or specialist knowledge?
- Are you willing to become a Community Emergency Volunteer and offer general assistance in an emergency?
- Do you think you might need assistance in an emergency?

**If you answer “yes” to any of these questions, please complete the enclosed form.** You are not committing yourself to anything at this stage, but you may be contacted again to check the information you have given.

[Add in a note about volunteers being covered by insurance as per your insurance policy.  
Add in a note about reimbursement of expenses (if any) as per an agreed procedure.]

All information that you supply will be treated as confidential. It will be kept secure and it will only be used in an emergency to assist the community emergency response, the Council’s Emergency Planners and the emergency services. Details will be reviewed annually.

Thank you for taking the trouble to read this letter. Please return the completed form to [person / place] by [date].

[Name] Emergency Co-ordinator.

# Community Emergency Plan - Assistance Offered and Wanted

Please tick relevant boxes

## Equipment that you could make available in an emergency

- |   |  |
|---|--|
| <input type="checkbox"/> Tractor            | <input type="checkbox"/> Trailer   |
| <input type="checkbox"/> 4x4 vehicle        | <input type="checkbox"/> Portable heater   |
| <input type="checkbox"/> Two-way radios     | <input type="checkbox"/> Lifting equipment e.g. JCB, heavy duty hoist / tackle                   |
| <input type="checkbox"/> Submersible pump   | <input type="checkbox"/> Spare wheelchair  |
| <input type="checkbox"/> Portable heater    | <input type="checkbox"/> Portable lighting   |
| <input type="checkbox"/> Portable generator | <input type="checkbox"/> Camping gas stove or LPG cooker (to make a hot drink / meal for others) |

Other .....

## Formal qualifications or specialist knowledge

- |   |  |
|---|--|
| <input type="checkbox"/> Medical training | <input type="checkbox"/> Certified first aider       |
| <input type="checkbox"/> Tractor driver   | <input type="checkbox"/> Certified chainsaw operator |

Other .....

*Note: we will contact you to check qualifications, licences etc.*

## General assistance offered in an emergency

- I can help with lifting and carrying
- I can visit and monitor people who need help
- I can make tea or cook a meal for an elderly or infirm person
- I can help transport people and items (e.g. bottled water)
- I can provide emergency accommodation for people (specify limitations) .....
- I can provide emergency accommodation for pets (specify limitations) .....
- I am happy to be contacted about being a Community Emergency Volunteer

Please note any days or times when you would **not** be available: .....

## Assistance needed in an emergency

If you think you might need assistance in an emergency, or just someone to drop in and make sure that you are well, warm and fed, please note below what help you may need and, if relevant, under what circumstances.

.....  
.....  
.....

Name & Address: .....

.....

Home telephone number: ..... Mobile number: .....

*All information will be treated in the strictest confidence. It will be kept secure and it will only be used in an emergency to assist the community emergency response by the parish and emergency services. Details will be reviewed annually. Please tell us a.s.a.p. if your details change.*

## 5. Insurance Considerations

Communities have expressed concerns about having appropriate insurance and legal cover for their community emergency arrangements, in particular using assets like community centres and village halls as rest centres, using vehicles as part of a community response and liability cover for volunteers.

The Government is working with the insurance industry and community members to explore insurance and liability issues for a range of community emergency scenarios and will make the findings available publicly. You can find help on insurance issues at [www.abi.org.uk](http://www.abi.org.uk).

Fenland District Council has asked for clarification over the insurance of volunteers in an emergency situation and received the following advice from the Council's insurer:

'The Policies arranged for Parish Councils will automatically insure volunteers. The key point to consider is that to be insured by the policy volunteers must be working under the control/direction of the Parish Council in connection with their business. In an emergency situation whilst the Parish Council may be called upon at the outset to coordinate voluntary help the people involved may eventually come under the control of the local authority, utility companies, emergency services or armed forces as the situation develops. At this point they would be considered to be working under their supervision and would need to be insured by these organisations who may well be self-insured.

It is not a requirement of the insurance for risk assessments for a register of volunteers to be created but we always recommend it as best practice if Councils prepare such documents and retain the information on their records as potential evidence for production in the event of a claim.

The other points we always make are that Parish Councils must ensure volunteers work in a safe environment, have access to the correct personal protective equipment/clothing and a person should not be asked to carry out a task that they are not physically or mentally able of achieving.'